



THE SECRETARY OF DEFENSE
WASHINGTON, DC 20301-1000

17 JUN 1996

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
UNDER SECRETARIES OF DEFENSE
ASSISTANT SECRETARIES OF DEFENSE
GENERAL COUNSEL
DIRECTOR, OPERATIONAL TEST AND EVALUATION
ASSISTANTS TO THE SECRETARY OF DEFENSE
DIRECTOR, ADMINISTRATION AND MANAGEMENT
DIRECTORS OF THE DEFENSE AGENCIES

SUBJECT: Implementation of the President's Decision on Anti-Personnel Landmines

I direct all elements of the Department of Defense to fully implement the President's new policy on Anti-Personnel Landmines. The key elements of that policy follow:

- The United States will aggressively pursue an international agreement to ban use, stockpiling, production, and transfer of anti-personnel landmines (APL) with a view to completing the negotiations as soon as possible.
- The United States views the security situation on the Korean Peninsula as a unique case and in the negotiations of this agreement will protect our right to use APL there until alternatives become available or the risk of aggression has been removed.
- Effective immediately, the United States will unilaterally undertake not to use, and to place in inactive stockpile status with intent to demilitarize by the end of 1999, all non-self-destructing APL not needed for (a) training personnel engaged in demining and countermining operations, and (b) to defend the United States and its allies from armed aggression across the Korean demilitarized zone.
- Between now and the time an international agreement takes effect, the United States will reserve the option to use self-destructing/self-deactivating APL, subject to the restrictions the United States has accepted in the Convention on Conventional Weapons, in military hostilities to safeguard American lives and hasten the end of fighting.
- Beginning in 1999, the Chairman of the Joint Chiefs of Staff will submit an annual report to the Secretary of Defense and the President outlining his assessment of whether there remains a military requirement for the exceptions noted above.

- The Secretary of Defense is directed to undertake a program of research, procurement, and other measures needed to eliminate the requirement for these exceptions and to permit both the United States and its allies to end reliance on APL as soon as possible.
- The Department of Defense will undertake a substantial program to develop improved mine detection and clearing technology and to share this improved technology with the broader international community. The Department of Defense will also significantly expand its humanitarian demining program to train and assist other countries in developing effective demining programs.

Please ensure your policies and programs are fully consistent with this new policy. In addition, I am directing the following specific efforts:

Begin Research and Procurement of Alternatives

The Under Secretary of Defense for Acquisition and Technology will start a major development effort to:

- Assess the full range of technology and identify promising alternatives for anti-personnel landmines;
- Identify funding needs for development and procurement of alternatives at the fastest responsible rate for FY98 and subsequent fiscal years; and
- Provide a status report on these efforts to the maximum possible extent during the summer review, but no later than the start of the development of the FY 1998 DoD Budget Estimate Submission this fall, outlining the research, development and procurement phases and any critical gaps in capabilities.

Develop Operational Doctrine, Tactics and Plans

The Chairman of the Joint Chiefs of Staff will:

- Direct modification of war plans to account for no use of NSD APL (CINCUNC excepted);
- Direct changes in war plans, joint doctrine and training to reduce and eliminate the reliance on APLs, consistent with the President's new policy; and
- Direct the Services to begin development of tactics and Service doctrine eliminating the need to rely on self-destructing APLs in anticipation of prompt international agreement to ban all anti-personnel landmines.

The Assistant Secretary of Defense for Strategy and Requirements will:

- Review contingency plans and military operational plans to advise the USD(P) in meeting his statutory requirement to integrate plans;
- Identify critical APL-related tasks needed to carry out military strategies and assess the capability of current and programmed forces to perform these critical tasks under provisions of the President's new policy; and
- Monitor and provide policy input to the military requirements and processes for proposed alternatives for anti-personnel landmines.

Remove Non-Self-Destructing Landmines

The Chairman of the Joint Chiefs of Staff will:

- Initiate steps to remove all non-self-destructing APL (M-14 and M-16) from unit basic ammunition loads (CINCUNC excepted); and
- Develop plans for removal of all NSD APL from pre-positioned stocks (CINCUNC excepted).

The Under Secretary of Defense for Acquisition and Technology will:

- Provide the Services the appropriate guidance to complete removal, transport, and demilitarization of NSD APL not needed for (a) training or (b) defense of South Korea by 31 December 1999; and
- Prepare a plan to assure demilitarization of all APL once an international agreement is reached or they are no longer certified as needed by the CJCS to the Secretary and the President.

Expand Humanitarian Demining R&D

The Assistant Secretary of Defense for Special Operations and Low Intensity Conflict, consistent with his demining responsibilities and in conjunction with the Under Secretary of Defense for Acquisition and Technology led Integrated Product Team (IPT) on landmine issues, will accomplish and report the following through the USD(A&T):

- Identify the most promising humanitarian demining R&D programs.

- Provide a recommended program by August 31, 1996, outlining plans for (a) pursuing identified promising R&D programs; (b) developing a program for sharing appropriate demining technology with the broader international community; and (c) assessing how this technology effort can contribute to the broader humanitarian demining effort.

Expand Humanitarian Demining Efforts

The Assistant Secretary of Defense for Special Operations and Low Intensity Conflict will outline proposals for "significantly expanding" its humanitarian demining operations program by 1 August 1996. These proposals should include:

- Quantitative expansion of current approaches;
- Options for different approaches altogether, perhaps developed in consultation with other government as well as non-governmental organizations involved in the demining effort;
- Specific alternatives with substantive goals and associated timelines; and
- Explanation of how these DoD efforts would contribute to the government-wide effort.

Conclusion:

The new policy on anti-personnel landmines strikes an important balance between military and humanitarian imperatives. Please ensure your component of the Department of Defense fully implements it.

William J. Perry